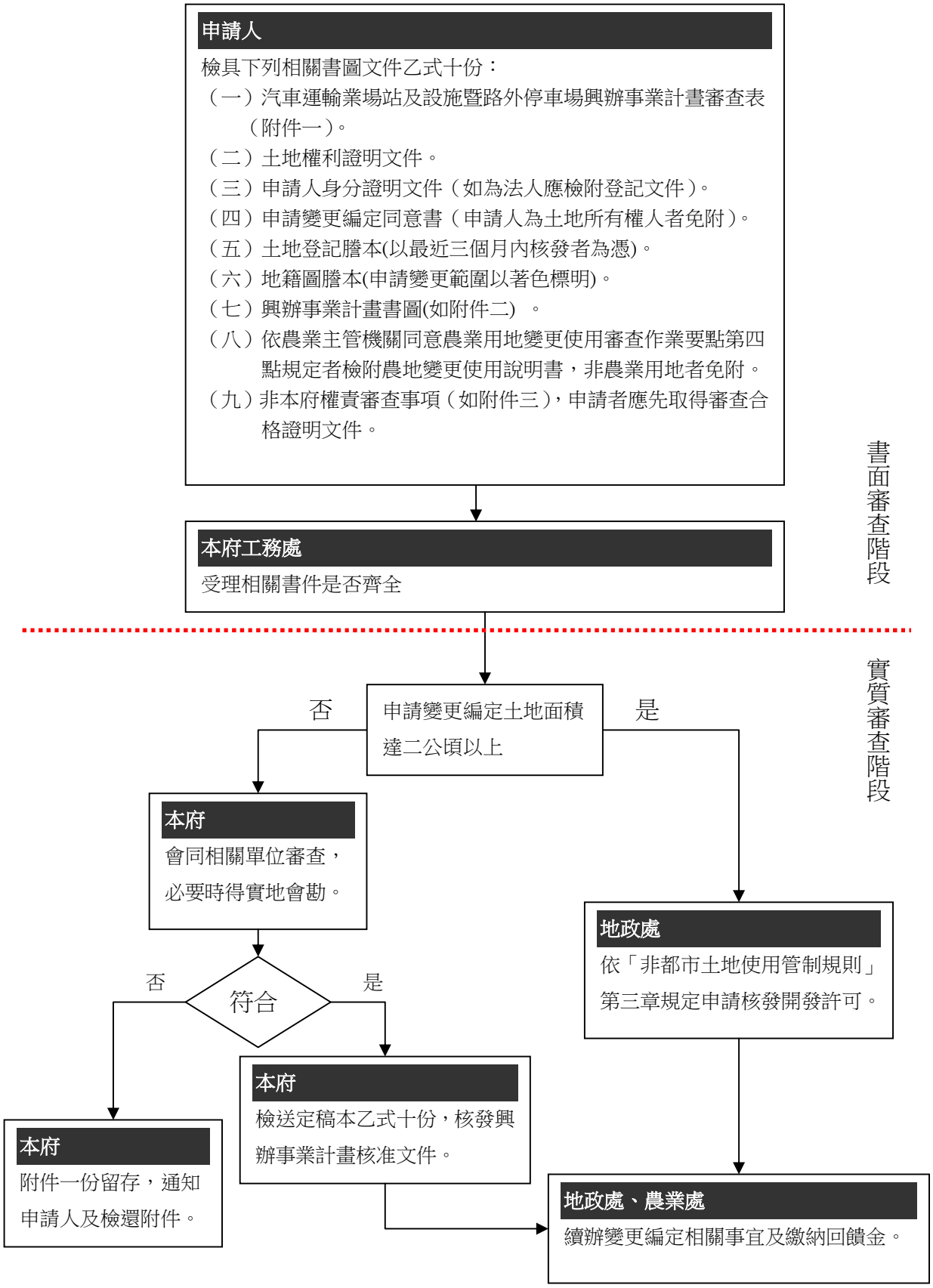辦理非都市土地申請變更編定為交通用地作業流程